Washington State House of Representatives Office of Program Research

BILL ANALYSIS

Local Government Committee

HB 1911

Brief Description: Authorizing municipalities to create assessment reimbursement areas for the construction or improvement of water or sewer facilities.

Sponsors: Representatives Fitzgibbon and Tarleton.

Brief Summary of Bill

- Authorizes a municipality (a county, city, town, or drainage district) to create an assessment reimbursement area (ARA) on its own initiative, finance the costs of construction or improvement of water or sewer facilities, and become the sole beneficiary of reimbursements.
- Requires the municipality to notify affected property owners of its preliminary determination of the ARA's boundaries and assessments, and record its final determination with the county auditor.
- Establishes that reimbursements to the municipality may only be for costs that benefit property and property owners, and not for costs that benefit the general public.

Hearing Date: 2/12/15

Staff: Michaela Murdock (786-7289).

Background:

Contract for Water or Sewer Facilities.

A property owner may request a county, city, town, or drainage district (municipality) to contract with the owner for the construction or improvement of water or sewer facilities, to be installed solely at the owner's expense. A municipality may participate in financing such facility development projects, though, if authorized to do so by ordinance or contract. "Water or sewer facilities" means: (a) storm, sanitary, or combination sewers; (b) pumping stations; and (c) disposal plants, water mains, hydrants, reservoirs, or appurtenances.

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In locations where a municipality's ordinances require water or sewer facilities (facility or facilities) to be improved or constructed as a prerequisite to further property development, the municipality must contract with the owner at the owner's request. A municipality is only required to contract with an owner for facilities that are consistent with all applicable comprehensive plans and development regulations. Contracts must be filed and recorded with the county auditor (auditor).

Connection of the facility to the municipal system must be conditioned upon various criteria, including:

- construction in accordance with approved plans and specifications, and inspection and approval of the facility by the municipality;
- transfer of the facility, without cost, to the municipality;
- provision of sufficient security to the municipality; and
- payment by the owner of all costs of the municipality associated with the facility, including engineering, legal, and administrative costs.

Following completion of construction or improvement of facilities, the owner must submit the total cost to the municipality. This information must be used as a basis for determining reimbursements.

Reimbursement of Costs and Latecomer Fees.

A contract between a property owner and a municipality for the construction or improvement of facilities must provide for pro rata reimbursement to the property owner, or his or her assigns, for a period of 20 years or longer, if extended. A municipality that participates in financing the construction or improvement of facilities has the same rights to reimbursement as contributing property owners. Pro rata shares are based on the respective contributions of the owners and the municipality.

Reimbursements are paid from latecomer fees received by the municipality. A latecomer fee is a fee charged by a municipality, either as a separate fee or as part of a connection fee for providing access to a municipal system. The fee is charged to property owners who connect to or use a facility that was constructed or improved pursuant to a contract.

A municipality may also collect amounts for additional expenditures not subject to the applicable ordinance, contract, or agreement. A municipality may collect fees that are reasonable and proportionate to the total expenses incurred by the municipality.

Assessment Reimbursement Areas-Street Projects.

For road or street improvements, counties, cities, and towns are currently authorized to: (a) create assessment reimbursement areas (ARA) without the participation of property owners; (b) finance the costs of improvements; and (c) become the sole beneficiary of reimbursements for the project. The ARA is formulated by the county, city, or town based on a determination of which parcels adjacent to the improvements would require similar street improvements upon development. Reimbursements are a pro rata share of the construction and administration costs of the project, and the share of each property owner is determined using a method of cost apportionment based on benefits to the property owner.

Summary of Bill:

As an alternative to the statutory contract and financing procedures for construction or improvement of facilities, which are initiated upon the request of a property owner, municipalities are authorized to create ARAs on their own initiative without the participation of an owner. Following creation of an ARA, the municipality may finance the costs of facility construction or improvement and become the sole beneficiary of reimbursements.

In creating an ARA, the municipality must:

- define the boundaries of the ARA by determining which parcels in the area would require construction or improvement of facilities, or connection to or usage of such facilities, upon development;
- send a preliminary determination of the boundaries and assessments of the ARA with an explanation of property owners' rights and options to each property owner within the ARA; and
- record the final determination of the ARA's boundaries and assessments with the auditor.

Within 20 days of receiving the preliminary determination, property owners may request a public hearing on the ARA. Notice of the hearing must be sent to all affected property owners. Any rulings of the municipality's legislative authority are determinative and final.

A municipality may be reimbursed for the costs of construction or improvements of facilities that benefit property that will connect to or use the facilities within the ARA, as well as administrative costs of the project. The reimbursement share of each property owner is based on the benefit to the property owner from the project. A municipality may not receive reimbursement of costs that benefit the general public.

Appropriation: None.

Fiscal Note: Not requested.

Effective Date: The bill takes effect 90 days after adjournment of the session in which the bill is passed.

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